

Phil Norrey
Chief Executive

To: The Chair and Members of the
East Devon Highways and
Traffic Orders Committee

County Hall
Topsham Road
Exeter
Devon
EX2 4QD

(See below)

Your ref :
Our ref :

Date : 10 July 2019
Please ask for : Wendy Simpson 01392 384383

Email: wendy.simpson@devon.gov.uk

EAST DEVON HIGHWAYS AND TRAFFIC ORDERS COMMITTEE

Thursday, 18th July, 2019

A meeting of the East Devon Highways and Traffic Orders Committee is to be held on the above date at 10.30 am at Council Chamber, Blackdown House, Honiton, EX14 1EJ to consider the following matters.

P NORREY
Chief Executive

A G E N D A

PART 1 - OPEN COMMITTEE

- 1 Apologies
- 2 Election of Chair and Vice-Chair
(N.B. In accordance with the County Council's Constitution, the Chair and Vice-Chair must be County Councillors)
- 3 Minutes (Pages 1 - 4)
Minutes of the previous meeting held on 12 March 2019, attached.
- 4 Items Requiring Urgent Attention
Items which in the opinion of the Chair should be considered at the meeting as a matter of urgency.

MATTERS FOR DECISION

- 5 Highway Asset Management/ Doing What Matters
Presentation by the Chief Officer for Highways, Infrastructure Development and Waste

Electoral Divisions(s): All in East Devon

- 6 Four Elms Hill, A3052 - Safety Review (Pages 5 - 10)
Report of the Chief Officer for Highways, Infrastructure Development and Waste (HIW/19/67), attached.

Electoral Divisions(s): Otter Valley

MATTERS FOR INFORMATION

- 7 Action taken under Delegated Powers (Pages 11 - 12)
Report of the Chief officer for Highways, Infrastructure Development and Waste (HIW/19/68), attached.

Electoral Divisions(s): Exmouth; Exmouth & Budleigh Salterton Coastal

- 8 Future meetings
The County Council Calendar of meetings is available on the website:
<http://democracy.devon.gov.uk/mgCalendarMonthView.aspx?GL=1&bcr=1>

<i>Part II Reports</i>
<i>Members are reminded that Part II reports contain exempt information and should therefore be treated accordingly. They should not be disclosed or passed on to any other person(s).</i>
<i>Members are also reminded of the need to dispose of such reports carefully and are therefore invited to return them to the Democratic Services Officer at the conclusion of the meeting for disposal.</i>
<i>Agenda Items and Attendance of District & Town/Parish Councillors</i>
<i>Under the provisions of Standing Order 23, any member of the HATOC (including the District Council representatives) may put an item on the Agenda for the HATOC relevant to the functions of the Committee, subject to them giving notice in writing to the Chief Executive of the matter to be discussed by 9.00am on the eighth working day before the meeting.</i>
<i>Any member of the District Council for the area covered by the HATOC who is not a member of the Committee, or a Town or Parish Councillor within the area covered by the HATOC, may, after giving 24 hours' notice in writing to the Chief Executive, attend and speak to any item on the Agenda with the consent of the Committee.</i>
<i>For further information please contact Stephanie Lewis on 01392 382486.</i>

Membership

County Councillors

Councillors R Bloxham, C Channon, I Chubb, I Hall, S Hughes, S Randall Johnson, R Scott, J Trail, P Twiss, M Shaw, C Wright

East Devon District Council

Councillors M Hartnell, M Howe, T McCollum

DALC Member

Councillor D Atkins

Declaration of Interests

Members are reminded that they must declare any interest they may have in any item to be considered at this meeting, prior to any discussion taking place on that item.

Access to Information

Any person wishing to inspect any minutes, reports or lists of background papers relating to any item on this agenda should contact Stephanie Lewis on 01392 382486. Agenda and minutes of the Committee are published on the Council's Website and can also be accessed via the Modern.Gov app, available from the usual stores.

Webcasting, Recording or Reporting of Meetings and Proceedings

The proceedings of this meeting may be recorded for broadcasting live on the internet via the 'Democracy Centre' on the County Council's website. The whole of the meeting may be broadcast apart from any confidential items which may need to be considered in the absence of the press and public. For more information go to: <http://www.devoncc.public-i.tv/core/>

In addition, anyone wishing to film part or all of the proceedings may do so unless the press and public are excluded for that part of the meeting or there is good reason not to do so, as directed by the Chair. Any filming must be done as unobtrusively as possible from a single fixed position without the use of any additional lighting; focusing only on those actively participating in the meeting and having regard also to the wishes of any member of the public present who may not wish to be filmed. As a matter of courtesy, anyone wishing to film proceedings is asked to advise the Chair or the Democratic Services Officer in attendance so that all those present may be made aware that is happening.

Members of the public may also use Facebook and Twitter or other forms of social media to report on proceedings at this meeting. An open, publicly available Wi-Fi network (i.e. DCC) is normally available for meetings held in the Committee Suite at County Hall. For information on Wi-Fi availability at other locations, please contact the Officer identified above.

Public Participation

Any member of the public resident in the administrative area of the County of Devon may make a presentation on any proposed traffic order being considered by the Committee. Any request to make a presentation must be given to the Chief Executive's Directorate, County Hall, Exeter by 12 noon on the fourth working day before the relevant meeting. The name of the person making the presentation will be recorded in the minutes.

For further information please contact Wendy Simpson on 01392 384383

Emergencies

In the event of the fire alarm sounding leave the building immediately by the nearest available exit, following the fire exit signs. If doors fail to unlock press the Green break glass next to the door. Do not stop to collect personal belongings, do not use the lifts, do not re-enter the building until told to do so.

Mobile Phones

Please switch off all mobile phones before entering the Committee Room or Council Chamber

If you need a copy of this Agenda and/or a Report in another format (e.g. large print, audio tape, Braille or other languages), please contact the Information Centre on 01392 380101 or email to: centre@devon.gov.uk or write to the Democratic and Scrutiny Secretariat at County Hall, Exeter, EX2 4QD.



Induction loop system available

EAST DEVON HIGHWAYS AND TRAFFIC ORDERS COMMITTEE

12 March 2019

Present:-

Devon County Council:

Councillors R Bloxham, C Channon, I Chubb, I Hall, S Hughes (Chair), R Scott, J Trail, P Twiss and C Wright

East Devon District Council:

Councillors B Bailey and P Stott

Apologies:

Councillors D Atkins, S Randall-Johnson and M Shaw

* 52

Minutes

RESOLVED that the Minutes of the meeting held on 7 December 2018 be signed as a correct record.

* 53

Matter of Urgency: Parking of Motorhomes/Campervans on Exmouth Esplanade

(An item taken under Section 100B(4) of the Local Government Act 1972)

The Chair had decided that, at the request of Councillor Stott, the Committee should consider this item as a matter of urgency because of parking concerns raised by local residents.

Officers confirmed that a pay and display 3-hour parking restriction, together with appropriate signage, was in place from the lifeboat station to the docks and any illegal parking was therefore enforceable.

* 54

Road Safety

The Head of Planning, Transportation and Environment gave a presentation on the trialling of the new interactive dashboard that showed the latest casualty statistics and trends for the Devon County Council area.

The Council's aim was to utilise collision data to reduce casualties and increase road safety through educational programmes for e.g. young, novice and older drivers, business drivers, cyclists and motorcyclists; and to provide intelligence to help shape the safety policies of partner agencies, such as the Police, Fire Service and Safety Camera Partnership Speed Enforcement.

The Head of Planning, Transportation and Environment then presented data for the East Devon area for the period 2013-2017, which is appended hereto.

A public facing collision map could be found on the Council's website at: <https://new.devon.gov.uk/roadsandtransport/safe-travel/road-safety/collision-data/>. Once the District area dashboards had been taken to all Devon District HATOCs, briefing sessions on how to use the online dashboard would be arranged.

Agenda Item 3

* 55 **A3052 Four Elms Hill, Newton Poppleford: Safety Review (Minute *18/30 November 2017)**

(Councillor C Burhop on behalf of Newton Poppleford Parish Council and PC S Lee attended under the Council's Public Participation Scheme and spoke to this item.)

The Chief Officer for Highways, Infrastructure Development and Waste reported on the review of the double white line system and a reduction of speed limit on Four Elms Hill, Newton Poppleford. He reported that a structural maintenance scheme would be coming forward next year for Four Elms Hill and that Jacobs would shortly be undertaking survey work at the location.

Speed surveys had been undertaken which showed average speeds of 27.5mph (85th percentile speed 40.5mph) and 38.3mph (85th percentile speed 45mph) up and down Four Elms Hill respectively. Handheld speed surveys of free-flowing traffic revealed slightly higher figures. Officers noted that these figures were already consistent with 40mph speed limits.

Discussion points with Members and Officers included:

- concern at the time elapsed since the initial report on this matter in November 2017, following the fatality in July 2017;
- it was noted that statistics were compiled from Police Collision data that involved injuries only;
- the potential for Insurance companies to share data in future;
- statistics revealed that the majority of collisions involved local people;
- reducing the speed limit on the hill to 40mph;
- speed surveys had been undertaken where practicable on the hill.

The Chief Officer for Highways, Infrastructure Development and Waste undertook to report further to the next Committee meeting in July.

* 56 **Annual Local Waiting Restriction Programme**

The Committee noted the Report of the Chief Officer for Highways, Infrastructure Development and Waste (HIW/19/25) that updated Members on proposals received for delivery within the 2019/20 financial year as listed on Appendix I to the Report.

Proposals which did not attract objections would be implemented without the need to report further and those proposals attracting significant objections would be reported to the next Committee meeting in July.

It was **MOVED** by Councillor Hughes, **SECONDED** by Councillor Trail and

RESOLVED that work on the annual waiting restrictions programme process for 2019/20 be noted.

* 57 **A376 Exmouth, Exeter Road, Toucan Pedestrian and Cycle Crossing**

The Committee considered the Report of the Head of Planning, Transportation and Environment (PTE/19/15) which sought approval to construct a new signal controlled 'Toucan' pedestrian and cycle crossing on the A376, Exeter Road, Exmouth. The proposed crossing would connect northern Exmouth to the Exe Estuary Trail via the National Trust, Lower Halsdon Farm public path.

It was **MOVED** by Councillor Scott, **SECONDED** by Councillor Trail and

RESOLVED that the scheme shown on plan C12021-010 included in Appendix I to the Report (PTE/19/15) for construction at an estimated cost of £97,500 be approved.

* **58** **Stopping-up of Public Highway: Land at North Street, Exmouth**

The Committee considered the Report of the Chief Officer for Highways, Infrastructure Development and Waste (HIW/19/26) proposing that an application be made to the Magistrates' Court under Section 116 of the Highways Act 1980 for the stopping-up of part of the public highway in North Street, Exmouth as shown on the Drawing attached at Appendix I to the Report.

It was **MOVED** by Councillor Trail, **SECONDED** by Councillor Scott and

RESOLVED

- (a) that the extent of highway land at North Street, Exmouth, as detailed in Appendix I to Report HIW/19/26), is not needed for public use; and
- (b) that, subject to the Consultations detailed in paragraph 4 of the Report (HIW/19/26), the Council make an application to the Magistrates' Court for an Order under Section 116 of the Highways Act 1980 for the stopping-up of the said highway.

* **59** **Axminster Parking Permits - Widepost Lane/Alexander Road and Musbury Road**

(Councillor Chubb declared a personal interest in this matter by virtue of being a resident in the area concerned.)

In accordance with Standing Order 23(2) Councillor Hall had asked that the Committee consider this item.

Councillor Hall would liaise with Highways Officers directly regarding residents' requests for permit parking in the Widepost Lane, Alexander Road and Musbury Road area.

* **60** **Parking at Exeter Airport Business Park**

In accordance with Standing Order 23(2) Councillor Twiss had asked that the Committee consider this item.

Members noted that Clyst Honiton Parish Council had asked that the issue of Airport parkers leaving vehicles on the surrounding roads of the Business Park, causing obstruction to businesses, be raised at the Exeter Airport Consultative Committee (EACC) who in turn suggested it be raised at the next East Devon HATOC meeting.

In discussion with Members and Officers, it was acknowledged that restricting parking on the Business Park would cause displacement elsewhere and that options should be explored to encourage parking at the Airport.

Councillor Twiss would go back to EACC to ascertain the availability of funding to create a traffic management plan.

* **61** **Petitions/Parking Policy Reviews**

There was no petition presented at this meeting.

* **62** **Dates of Future Meetings**

18 July 2019, 22 November 2019 and 27 March 2020 at East Devon District Council Chamber, Blackdown House, Honiton.

***DENOTES DELEGATED MATTER WITH POWER TO ACT**

The Meeting started at 10.30 am and finished at 11.50 am

HIW/19/67

East Devon Highways and Traffic Orders Committee
18 July 2019

Four Elms Hill, A3052 – Safety Review

Report of the Chief Officer of Highways, Infrastructure Development and Waste

Please note that the following recommendations are subject to consideration and determination by the Committee before taking effect.

Recommendation: It is recommended that:

- (a) that a Traffic Regulation Order (TRO) be advertised for an extension to the 40mph speed limit on the A3052 from the Bowd to the existing 30mph limit at Newton Poppleford, as shown in Appendix I;**
- (b) subject to the results of the proposed amendment to the speed limit and consultation with Devon & Cornwall Constabulary regarding the Double White Line System that the revised road markings are implemented as detailed in Appendix II; and**
- (c) that the TRO and amendments to the road markings be funded through the On-Street Parking account at an estimated combined cost of £10,000.**

1. Background/Introduction

A previous report was brought to the committee on 30 November 2017 with a recommendation that a future report on the potential for amending the Double White Line System on the A3052 at Four Elms Hill be submitted to the committee.

The procedure for installing a Solid White Line system is set out in Chapter 5 of the Traffic Signs Manual. Following a site survey in May 2019 it has been identified that amendments can be made to the current lining arrangement, including the Double White Line System.

At the previous committee meeting on the 12 March 2019, discussion also took place on reducing the National speed limit to 40mph. Based on the results of speed surveys, collision data and Devon County Councils current speed limit policy (DTP34/05) there is scope to seek an amendment to the speed limit, subject to the necessary legal procedure associated with a TRO.

A review of the risk ranking of Devon's A roads is undertaken on an annual basis. The review separates A Roads in the County into 144 sections that are subject to a risk ranking that considers the number of collisions; the number and severity of injuries; the volume of traffic and the length of the section.

Four Elms Hill is located within one of these sections – specifically on the A3052 to the east of Newton Poppleford (junction with the B3178) and west of The Bowd Inn (junction with the A375).

In the previous 5 years (1/1/2014 to 31/12/2018) there have been 4 recorded injury collisions between Newton Poppleford and the Bowd within the area currently subject to national speed limit. The following table details how this compares with the section from Newton Poppleford to The Bowd Inn and also against rural A road collisions in Devon.

Agenda Item 6

Area	Police injury collisions in last 5 years (2014-2018)	Number of Speed Related Collisions based on Contributory Factor data*	Percentage Speed Related Collisions based on Contributory Factor data*
Four Elms Hill A3052 Section	4	2	50%
A3052 Newton Poppleford to Sidford (A375 jct)	31	4	13%
<i>All DevonCC Rural A Road Collisions</i>	1,851	387	21%

** This is based on whether either factor 'Exceeding speed limit' or factor 'Travelling too fast for conditions' were associated with any of the parties involved. Contributory factor data is based on the opinion of the officer and therefore subjective.*

2. Proposal

Devon County Councils current speed limit policy defines that 40mph speed limit can be considered outside of 30mph limits where there is a speed related casualty accident history; through departures from policy; or for transitional speed limits where communities are located closely together.

Subject to formal approval and a departure from policy, which has been agreed in principle, it is recommended that a TRO be advertised seeking to reduce the current National Speed limit on the A3052 between the existing 40mph limit at the Bowd junction and the 30mph limit at Newton Poppleford, a length of approximately 950 metres as detailed in Appendix I.

Road markings make a vital contribution to safety, for example by clearly defining the path to be followed through hazards, by separating conflicting movements and by delineating the carriageway on unlit roads at night.

In order to achieve safe and efficient operation of a highway network, it is essential that all road markings provided are necessary, clear and unambiguous, and gives its message to road users at the appropriate time.

The appropriate lane delineation road markings are based on the permanent speed limit of a road, and subject to the results of formally advertising a TRO for a 40mph speed limit amendments will be required to the warning and centre line markings adjacent to the Double White Line System.

3. Consultations and Representations

The advertising of a TRO will be subject to the statutory consultation process

It is not necessary to obtain formal authorisation for extending a Double White Lines system because discretion in deciding whether to use the lines is left to traffic authorities. However, as contravention of the prohibitory line is an endorsable offence and is subject to penalty points (section 36 of the Road Traffic Act 1988) the appropriate Commissioner of Police or Chief Constable should always be consulted whenever it is proposed to install new Double White Line Systems.

4. Options

An alternative would be that the current arrangement and speed limit is maintained. The existing speed data indicates that the majority of motorists are driving at an appropriate speed, with a mean speed of 27.5mph (85th percentile of 40.5mph) uphill and a mean speed of 38.3mph (85th percentile of 45mph) downhill.

There is no legal requirement for Highway Authorities to introduce a Double White Line System where forward visibility falls below recommended thresholds and the existing warning lines indicate to motorists that the line should not be crossed or straddled unless it is safe to do so.

When setting out Double White Line Systems it is important that the marking is not used where the appropriate criteria are not satisfied, otherwise it will be brought into disrepute and eventually lose the respect of drivers.

5. Financial Considerations

Estimated cost of the proposals is £10,000 which will be funded through the road on-street parking account.

6. Environmental Impact Considerations (Including Climate Change)

The environmental effects of the scheme are thought to be neutral.

7. Equality Considerations

There are not considered to be any equality issues associated with the proposals. The impact will therefore be neutral.

8. Legal Considerations

When making a Traffic Regulation Order it is the County Council responsibility to ensure that all relevant legislation is complied with. This includes Section 122 of the Road Traffic Regulation Act 1984 that states that it is the duty of a local authority, so far as practicable, secures the expeditious, convenient and safe movement of traffic and provision of parking facilities.

It is not necessary to obtain formal authorisation for the lines because discretion in deciding whether to use double lines or warning lines is left to traffic authorities. However, as contravention of the prohibitory line is an endorsable offence and is subject to penalty points (section 36 of the Road Traffic Act 1988) the appropriate Commissioner of Police or Chief Constable should always be consulted whenever it is proposed to install new double line markings.

9. Risk Management Considerations

The risks involved will be managed by installing appropriate traffic control when any road markings are amended. A Road Safety Audit procedure will be undertaken before any changes to the lining are undertaken.

Agenda Item 6

10. Public Health Impact

There is not considered to be any public health impact.

11. Summary/Conclusions/Reasons for Recommendations

The recommendation is to proceed with advertising a 40mph speed limit and subsequent amendment to lining to improve safety for road users.

Meg Booth
Chief Officer for Highways, Capital Infrastructure and Waste

Electoral Division: Otter Valley

Local Government Act 1972: List of Background Papers

Contact for enquiries: Lee Cranmer

Room No: ABG, Lucombe House, County Hall

Tel No: 0345 155 1004

Background Paper	Date	File Ref.
None		

Ic050719edh
sc/cr/Four Elms Hill, A3052 – Safety Review
03 090719

310464.90110

Appendix I

**A3052 Four Elms Hill –
Speed Limit Proposal**

← Newton Poppleford

A3052

Bowd →

Key

	Existing	Proposed
30 MPH	■ ■ ■ ■ ■	■ ■ ■ ■ ■
40 MPH	■ ■ ■ ■ ■	■ ■ ■ ■ ■
National Speed Limit	■ ■ ■ ■ ■	

309289,89368

Scale 1:2999



Based upon OS MasterMap © Crown copyright. All rights reserved. License No Devon County Council 100019783, 2016

Agenda Item 6

Appendix II To HIW/19/67



HIW/19/68

East Devon Highways and Traffic Orders Committee
18 July 2019

Actions Taken Under Delegated Powers

Report of the Chief Officer for Highways, Infrastructure Development and Waste

Please note that the following recommendation is subject to consideration and determination by the Committee before taking effect.

Recommendation: It is recommended that the report be noted.

1. Summary

In accordance with Minute *3 of the Meeting of this Committee on 14 July 2003 this report details the actions taken under Delegated Powers since the last meeting and, where appropriate, in consultation with the Chair and Local County Councillor.

2. Actions on Advertised Traffic Orders

Since the last meeting of this Committee, a number of Traffic Orders have been progressed and where objections have been received, these have been dealt with by a consultation with the Chair and Local County Councillor. Details of these matters are listed below.

Location	Proposal	Action
Queens Drive, Exmouth	Introduction of No Waiting At Any Time, Road Humps and Raised Zebra Crossing	Traffic regulation order and Notices advertised and implemented after consultation with Local Member and HATOC Chair as no objections were received.
Burnside, Exmouth	Introduction of mandatory disabled bays	Traffic regulation orders advertised and restrictions implemented after consultation with Local Members and HATOC Chair

Meg Booth
Chief Officer for Highways, Infrastructure Development and Waste

Electoral Divisions: Exmouth, Exmouth & Budleigh Salterton Coastal

Local Government Act 1972 - List of Background Papers

Contact for enquiries: Lee Cranmer

Tel No: 0345 155 1004

Background Paper

Date

File Ref.

None

lc050719edh
sc/hq/action under delegated powers
2 090719

